

Consumer Grievance Redressal Forum
FOR BSES YAMUNA POWER LIMITED
(Constituted under section 42 (5) of Indian Electricity Act. 2003)
Sub-Station Building BSES (YPL) Regd. Office Karkardooma,
Shahdara, Delhi-110032
Phone: 32978140 Fax: 22384886
E-mail: cgrfbypl@hotmail.com
SECY/CHN/015/08NKS

C A No. Applied For
Complaint No. RA No. 15/2023 IN C.G. No. 105/2023

In the matter of:

Ramesh GuptaComplainant

VERSUS

BSES Yamuna Power LimitedRespondent

Quorum:

1. Mr. P.K. Singh, Chairman
2. Mr. P.K. Agrawal, Member (Legal)
3. Mr. S.R. Khan, Member (Technical)

Appearance:

1. Mr. Vinod Kumar, Counsel of the complainant
2. Ms. Ritu Gupta, Mr. R.S. Bisht, Ms. Seema Rawat & Ms. Shweta Chaudhary, On behalf of BYPL

ORDER

Date of Hearing: 05th September, 2023



Date of Order: 06th September, 2023

Order Pronounced By:- Mr. P.K. Agrawal, Member (Legal)

1. The complainant approached the Forum on 13.02.2023 for release of new electricity connection against his application no. 8006144598, 8006144583, 8005144591 and 8006144594. The Forum heard both the parties at length and reserved the case for orders and vide its order dated 14.07.2023, held that the pole is adjacent to the building whereas the respondent has already given many connections from the same pole to the neighboring buildings.

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OP was directed to release the connection applied by the complainant after completion of all the commercial formalities and after giving undertaking regarding the fact that whenever MCD in future will take action against the illegal construction, OP is free to disconnect the new electricity connection.

2. Against this order of the Forum, complainant filed a review petition in the Forum on the following grounds:-
- i) Applications of the complainant were rejected as the applied address was found in MCD objection list.
 - ii) That besides MCD issue there was issue of Pole encroachment. The building in issue has been constructed in violation of the provision of Regulation 60 & 61 of the Central Electricity Authority (Measures relating to Safety and Electricity Supply) Regulations 2010 and Section 53 & Section 68(5) read with Section 161 of the Electricity Act 2003.
 - iii) That Forum inadvertently did not take into consideration the contentions of applicant regarding the fact that construction found at site as evident from photographs placed on record was not as per the Building Completion Certificate (BCC) it was apparent that construction was not as per the approved plan hence the said Building Completion Certificate could not have been taken into consideration while releasing the connections.
 - iv) OP also filed order of Learned Ombudsman in appeal no. 22/2023 titled as Ms. Shweta Kumari Vs BSES YPL vide its order dated 18.08.2023 has observed that in cases where there is violation of Regulation 60 & 61 of Central Electric Act (CEA), DISCOMs should not release electricity connections and in case electricity connections are released then it should take action under the provision of Section 68 (5) of the Electricity Act.

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3. We have heard OP in detail and perused the pleadings filed by them.
4. This Forum can review the orders under Regulation 19 of the Delhi Electricity Regulatory Commission (Forum for Redressal of Grievances of the Consumers and Ombudsman) Regulations, 2018 which stipulates as follows:-

Power to Review

- (1) Any person may file an application for review before the Forum, upon the discovery of new and important matter or evidence which, after the exercise of due diligence, was not within his knowledge or could not be produced by him at the time when the order was passed or on account of some mistake or error apparent from the face of the record, within thirty (30) days of the date of the order, as the case may be.
- (2) An application for such review shall clearly state the matter or evidence which, after the exercise of due diligence, was not within his knowledge or could not be produced by him at the time when the order was passed or the mistake or error apparent from the face of the record. The application shall be accompanied by such documents, supporting data and statements as the Forum may determine. (3) When it appears to the Forum that there is no sufficient ground for review, the Forum shall reject such review application:
- Provided that no application shall be rejected unless the applicant has been given an opportunity of being heard.

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(4) When the Forum is of the opinion that the review application should be granted, it shall grant the same provided that no such application will be granted without previous notice to the opposite side or party to enable him to appear and to be heard in support of the order, the review of which is applied for.

5. As per Regulation 19, cited above, the OP in order to succeed in Review application should show:-

- a) Discovery of new and important matter or evidence,
- b) Some mistake or error apparent from the face of record

This requirement is in consonance with the order XLVII of Civil Procedure Code.

6. The Forum perused various judgments delivered by the Hon'ble Supreme Court of India and other Courts on this subject.

7. In one of the recent orders, the Hon'ble Supreme Court, on 18th August, 2022, in CIVIL APPEALS NO. 5503-04 OF 2022 ARISING OUT OF PETITIONS titled S. MADHUSUDHAN REDDY Versus V. NARAYANA REDDY AND OTHERS, examined the relevant provisions of law that governs review jurisdiction as follows:

- Section 114 of the CPC which is the substantive provision, deals with the scope of review and states as follows:

"Review:- Subject as aforesaid, any person considering himself aggrieved:-

- by a decree or order from which an appeal is allowed by this Code, but from which no appeal has been preferred;

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- by a decree or order from which no appeal is allowed by this Code; or
- by a decision on a reference from a Court of Small Causes, may apply
- for a review of judgment to the court which passed the decree or made the order, and the court may make such order thereon as it thinks fit."
- The grounds available for filing a review application against a judgment have been set out in Order XLVII of the CPC in the following words:

"1. Application for review of judgment - (1) Any person considering himself aggrieved -

- by a decree or order from which an appeal is allowed, but from which no appeal has been preferred,
- by a decree or order from which no appeal is allowed, or
- by a decision on a reference from a Court of Small Causes, and who, from the discovery of new and important matter or evidence which, after the exercise of due diligence was not within his knowledge or could not be produced by him at the time when the decree was passed or order made, or on account of some mistake or error apparent on the face of the record, or for any other sufficient reason, desires to obtain a review of the decree passed or order made against him, may apply for a review of judgment to the Court which passed the decree or made the order.

(2) A party who is not appealing from a decree or Order may apply for a review of judgment notwithstanding the pendency of an appeal by some other party except where the ground of such appeal is common to the applicant and the appellant, or when, being respondent, he can present to the Appellate Court the case on which he applies for the review.

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1[Explanation-The fact that the decision on a question of law on which the judgment of the Court is based has been reversed or modified by the subsequent decision of a superior Court in any other case, shall not be a ground for the review of such judgment.] “

- A glance at the aforesaid provisions makes it clear that a review application would be maintainable on (i) discovery of new and important matters or evidence which, after exercise of due diligence, were not within the knowledge of the applicant or could not be produced by him when the decree was passed or the order made; (ii) on account of some mistake or error apparent on the face of the record; or (iii) for any other sufficient reason.

- In *Col. Avatar Singh Sekhon v. Union of India and Others* (1980 Supp SCC 562), this Court observed that a review of an earlier order cannot be done unless the court is satisfied that the material error which is manifest on the face of the order, would result in miscarriage of justice or undermine its soundness. The observations made are as under:

“12. A review is not a routine procedure. Here we resolved to hear Shri Kapil at length to remove any feeling that the party has been hurt without being heard. But we cannot review our earlier order unless satisfied that material error, manifest on the face of the order, undermines its soundness or results in miscarriage of justice. In *Sow Chandra Kante and Another v. Sheikh Habib* (1975) 1 SCC 674, this Court observed:

‘A review of a judgment is a serious step and reluctant resort to it is proper only where a glaring omission or patent mistake or like grave error has crept in earlier by judicial fallibility. ... The present stage is not a virgin ground but review of an earlier order which has the normal feature of finality.’ ” (emphasis added)

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- In *Parsion Devi and Others v. Sumitri Devi and Others* (1997) 8 SCC 715, stating that an error that is not self-evident and the one that has to be detected by the process of reasoning, cannot be described as an error apparent on the face of the record for the Court to exercise the powers of review, this Court held asunder:

"7. It is well settled that review proceedings have to be strictly confined to the ambit and scope of Order 47 Rule 1 CPC. In *Thungabhadra Industries Ltd. v. Govt. of A.P.* 1964 SCR (5) 174, this Court opined:

'11. What, however, we are now concerned with is whether the statement in the order of September 1959 that the case did not involve any substantial question of law is an 'error apparent on the face of the record'. The fact that on the earlier occasion the Court held on an identical state of facts that a substantial question of law arose would not per se be conclusive, for the earlier order itself might be erroneous. Similarly, even if the statement was wrong, it would not follow that it was an 'error apparent on the face of the record', for there is a distinction which is real, though it might not always be capable of exposition, between a mere erroneous decision and a decision which could be characterized as vitiated by 'error apparent'. A review is by no means an appeal in disguise whereby an erroneous decision is reheard and corrected, but lies only for patent error.'



Again, in *Meera Bhanja v. Nirmala Kumari Choudhury* (1995) 1 SCC 170 while quoting with approval a passage from *Aribam Tuleshwar Sharma v. Aribam Pishak Sharma* (1979) 4 SCC 389 this Court once again held that review proceedings are not by way of an appeal and have to be strictly confined to the scope and ambit of Order 47 Rule 1 CPC.

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- Under Order 47 Rule 1 CPC a judgment may be open to review inter alia if there is a mistake or an error apparent on the face of the record. An error which is not self-evident and has to be detected by a process of reasoning, can hardly be said to be an error apparent on the face of the record justifying the court to exercise its power of review under Order 47 Rule 1 CPC. In exercise of this jurisdiction under Order 47 rule 1 CPC it is not permissible for an erroneous decision to be 'reheard and corrected'. A review petition, it must be remembered has a limited purpose and cannot be allowed to be 'an appeal in disguise'". [emphasis added]
- The error referred to under the Rule, must be apparent on the face of the record and not one which has to be searched out.
- It is also settled law that in exercise of review jurisdiction, the Court cannot re-appreciate the evidence to arrive at a different conclusion even if two views are possible in a matter. In *Kerala State Electricity Board v. Hitech Electrothermics & Hydropower Ltd. and Others* (2005) 6 SCC 651, this Court observed as follows:

"10 In a review petition it is not open to this Court to re-appreciate the evidence and reach a different conclusion, even if that is possible. Learned counsel for the Board at best sought to impress us that the correspondence exchanged between the parties did not support the conclusion reached by this Court. We are afraid such a submission cannot be permitted to be advanced in a review petition.

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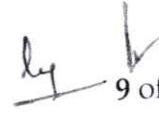

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The appreciation of evidence on record is fully within the domain of the appellate court. If on appreciation of the evidence produced, the court records a finding of fact and reaches a conclusion, that conclusion cannot be assailed in a review petition unless it is shown that there is an error apparent on the face of the record or for some reason akin thereto. It has not been contended before us that there is any error apparent on the face of the record. To permit the review petitioner to argue on a question of appreciation of evidence would amount to converting a review petition into an appeal in disguise." (*emphasis added*)

- Under the garb of filing a review petition, a party cannot be permitted to repeat old and overruled arguments for reopening the conclusions arrived at in a judgment. The power of review is not to be confused with the appellate power which enables the Superior Court to correct errors committed by a subordinate Court. This point has been elucidated in *Jain Studios Ltd. V. Shin Satellite Public Co. Ltd.* (2006) 5 SCC 501 where it was held thus:

"11. So far as the grievance of the applicant on merits is concerned, the learned counsel for the opponent is right in submitting that virtually the applicant seeks the same relief which had been sought at the time of arguing the main matter and had been negated. Once such a prayer had been refused, no review petition would lie which would convert rehearing of the original matter. It is settled law that the power of review cannot be confused with appellate power which enables a superior court to correct all errors committed by a subordinate court. It is not rehearing of an original matter. A repetition of old and overruled argument is not enough to reopen concluded adjudications. The power of review can be exercised with extreme care, caution and circumspection and only in exceptional cases.

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12. When a prayer to appoint an arbitrator by the applicant herein had been made at the time when the arbitration petition was heard and was rejected, the same relief cannot be sought by an indirect method by filing a review petition. Such petition, in my opinion, is in the nature of 'second innings' which is impermissible and unwarranted and cannot be granted." (emphasis added)

- After discussing a series of decisions on review jurisdiction in *Kamlesh Verma v. Mayawati and Others* (2013) 8 SCC 320, this Court observed that review proceedings have to be strictly confined to the scope and ambit of Order XLVII Rule 1, CPC. As long as the point sought to be raised in the review application has already been dealt with and answered, parties are not entitled to challenge the impugned judgment only because an alternative view is possible. The principles for exercising review jurisdiction were succinctly summarized in the captioned case as below:


"20. Thus, in view of the above, the following grounds of review are maintainable as stipulated by the statute:

- When the review will be maintainable;
- Discovery of new and important matter or evidence which, after the exercise of due diligence, was not within knowledge of the petitioner or could not be produced by him;
- Mistake or error apparent on the face of the record;
- Any other sufficient reason.

The words "any other sufficient reason" has been interpreted in *Chajju Ram vs. Neki*, AIR 1922 PC 112 and approved by this Court in *Moran Mar Basselios Catholicos vs. Most Rev. Mar Poulouse Athanasius & Ors.* 1955 SCR 520 to mean

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"a reason sufficient on grounds at least analogous to those specified in the rule". The same principles have been reiterated in *Union of India v. Sandur Manganese & Iron Ores Ltd. & Ors.*(2013) 8 SCC 337.,

- When the review will not be maintainable: -
- A repetition of old and overruled argument is not enough to reopen concluded adjudications.
- Minor mistakes of inconsequential import.
- Review proceedings cannot be equated with the original hearing of the case.
- Review is not maintainable unless the material error, manifest on the face of the order, undermines its soundness or results in miscarriage of justice.
- A review is by no means an appeal in disguise whereby an erroneous decision is re-heard and corrected but lies only for patent error.
- The mere possibility of two views on the subject cannot be a ground for review. (vii) The error apparent on the face of the record should not be an error which has to be fished out and searched.
- The appreciation of evidence on record is fully within the domain of the appellate court, it cannot be permitted to be advanced in the review petition.
- Review is not maintainable when the same relief sought at the time of arguing the main matter had been negated."

8. It can be seen that the substance of the complainant's pleading is that besides the MCD issue there was issue of Pole encroachment. The said building in issue has been constructed in violation of the provision of Regulation 60 & 61 of the Central Electricity Authority (Measures relating to safety and electric supply) Regulations 2010 and Section 53 & 68 (5) read with Section 161 of the Electricity Act 2003.

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OP has quoted order of Learned Ombudsman in appeal no. 22/2023 titled as Ms. Shweta Kumari vs BSES YPL. Learned Ombudsman vide its order dated 18.08.2023 ~~and~~ had upheld the order of this Forum in complaint no. 92/2023 dated 17.04.2023^{and} observed that in cases where there is violation of Regulation 60 & 61 of Central Electric Act (CEA), DISCOMs should not release electricity connections and in case electricity connections are released then it should take action under the provision of Section 68 (5) of the Electricity Act 2003. In the matter of Shweta Kumari, the pole was encroached inside the chajja on the right hand side whereas in the present case the pole is neither inside the building nor touching the building where new connection is sought. Thus, there is clearly visible difference in the matter and circumstances of both cases. The complainant's plea for treating this case at par with complaint no. 92/2023 is not therefore justified.

9. In view of the above examination of Review Jurisdiction and the conclusions drawn, it can be said that there is no ground available in the present Review Petition. In the guise of 'Review', we cannot entertain appeal against earlier order of the Forum.
10. The OP has not produced any new fact or evidence as required in Para-6 above nor any mistake or error is apparent from the face of records. Therefore, the Review Petition does not satisfy the legal requirements justifying its admission for consideration. The review petition of the OP is rejected in view of the aforesaid.

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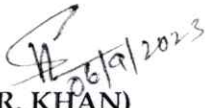
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11. From the perusal of case record, it may be seen that the CGRF issued order on 14.07.2023 (in complaint no. 105/2023) directing the OP to release electric connection to the complainant. OP instead of complying with the directions filed the present review application after expiry of 30 days from the date of order. This RA was apparently filed to delay the compliance of the CGRF's orders and to harass the consumer further. This conduct of OP is not acceptable and all concerned officials are warned for this,

12. A compliance report may be sent to this Forum within 21 days.

No order as to the cost. Both the parties should be informed accordingly.
Proceedings closed.


(P.K. AGRAWAL)
MEMBER (LEGAL)


(S.R. KHAN)
MEMBER (TECH.)


(P.K. SINGH)
CHAIRMAN

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